

**Full Board of Control**  
September 13, 2023 at 10:30 AM  
KHSAA Office, Lexington, KY

**Attendance Taken at 10:30 AM:**

Present Board Members:

Darrell Billings, Brandy Carver, Larry Coldiron, Brian Courtney, Jim Demler, Joe Henderson, Claudette Herald, Greg Howard, Mandi Hudson, Damon Kelley, Randy McCallon, Marty Mills, Angela Passafiume, Michael Phillips, Russell Thompson, Gavin Washington, Matt Wilhoite and David Zuberer.

Present Others:

David Couch (KDE), Marty Park (KDE), Bill Tingley, Frank Riherd (Developer), Jason Frakes (Courier-Journal), and DT Wells (Scott County Schools).

KHSAA Staff: Julian Tackett, Joe Angolia, Darren Bilberry, Sarah Bridenbaugh, Rob Catron, Chad Collins, Butch Cope, Kara Howard, Jenny Elder, and Connor Link.

Attachments can be found at the following link:

<https://portal.ksba.org/public/Agency.aspx?PublicAgencyID=4374&AgencyTypeID=1&BeginDate=07-01-2023&EndDate=06-30-2024>

**Public Comment if Requested in Advance**

**Legal Session for Update on Specific Items**

During the work session Commissioner Tackett and General Counsel requested the Board to go into Closed Session per KRS 61.810 (c) to review legal matters, pending, ongoing and threatened.

A motion is required to go into closed session which must reference the KRS 610(c) provision. At the end of the closed session, a motion is required to come out of closed session, after which the presiding officer must declare that no action was taken in the closed session.

**Convene Full Board of Control Meeting (President Billings)**

**Pledge of Allegiance- David Zuberer**

**Reflection- Jim Demler**

Mr. Demler reviewed his time in athletics and talked about the opportunities that he has been given along the way. Mr. Demler spoke highly of multiple influences and role models that have given him the chance to be successful. He shared about his first opportunity at Ryle High School where he was hired as a teacher and as the baseball coach fresh out of college.

**Work Session Items**

**Operations Reports**

Following presentation and review, a motion to approve the reports and direct subsequent action is appropriate

### **Approve the Minutes of the July Meeting**

The July 2023 Board minutes are submitted for approval

### **Sports Reports from Staff**

Staff reported on upcoming fall championships. Golf, Field Hockey, Cross Country, Soccer, Volleyball and Football that will be coming up within the next couple months. Additional event information will be shared with the Board as each approaches.

### **Non-Championship Reports from Staff**

Over the last month staff have attended several meetings for development to better the Association. Assistant Commissioner Bridenbaugh presented at the KAPOS Coaches Conference. Associate Commissioner Cope and Mrs. Bridenbaugh traveled with 15 students to the NFHS Student Leadership Summit where they learned skills to take back to their community. The Commissioner attended the Section 3 meeting that gives the Association an early preview of the section meetings and gets the information back to the state and our members earlier.

### **Officials Licensing Comparison and Arbiter Sports Update**

Mr. Cope reported on officials' numbers as we enter into the fall championships. He also announced that delegates received a presentation from RefReps at the Annual Meeting. Approximately 15 schools expressed interest in the program.

### **Disqualification report and comparison**

Mr. Cope reported that the number of disqualifications continue to rise in the sport of soccer as the language used is one of the major reasons contributions to the disqualifications.

### **Transfer and Appeals Eligibility**

Mr. Collins and Mr. Bilberry reported on the continued rise of transfers as the school year progresses.

### **Status of Regulation Promulgation and Legislative Discussions**

Mr. Tackett and Mr. Collins received the current status of regulation and

### **Status of Bylaw 11 Financial Aid Reports**

Mrs. Bridenbaugh reported that she followed up with the three schools that needed additional review from the 2022-2023 financial aid survey. She reported her findings on Calvary Christian, Kentucky Country Day, and St. Mary and their efforts to resolve the issues

### **Prime Date Report**

Mrs. Bridenbaugh reviewed the 2022-23 KHSAA girls' basketball prime date schedules and reported that eight (8) member schools failed to comply with any of the methods outlined in the Board of Control's Prime Date Scheduling policy. Upon further review and after contacting each school, she provided an update of each school in violation. Commissioner Tackett will issue penalties to the impacted schools after Mrs. Bridenbaugh complete a full review.

### **Update on Bowling Green Independent Schools**

Mr. Angolia reported that Bowling Green High School has been in compliance with the agreed order and has submitted documentation of all their coaches' training. He also

reported on the training material that would assist to educate future coaches, and eliminates travel for the KHSAA staff.

### **Approval of Operations Reports**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order.

**Motion Passed (18-0):** Accepted the above detail operations reports and approve necessary action. Passed with a motion by Marty Mills and a second by Claudette Herald. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

### **Review of Membership Meetings**

#### **Regional Meeting Reports (August 16 to August 31)**

#### **Advanced Administrators Workshop Meeting (August 29)**

#### **HYPE Student Leadership Conferences (September 7 and 8)**

#### **Annual Meeting of the Membership (September 14)**

The Annual Meeting of the member schools will be held on Thursday, September 14 at the Central Bank Center. For agenda material and information, see <https://khsaa.org/general/day-to-day/annual-meeting-information/>.

#### **Title IX Meetings (October 24 and October 26)**

The Association will hold two Title IX workshops via ZOOM, one on October 24 and one on October 26. Those will each be multiple hour meetings conducted from the offices. With the geographic locations of this year's schools to be audited, central locations were challenging and the Zoom platform is a good accommodation. These meetings are not restricted to those who have a field visit (audit) this year, and are open to all schools, including middle schools. To see this year's list of schools to be audited and the progress, go to <https://khsaa.org/07-11-23-title-ix-schools-being-revisited-for-2023-2024/>

To see the map of this year's audited schools, see the list at

[https://www.google.com/maps/d/u/0/edit?mid=1Brh7L\\_i3K5Xli33k1lepVY5XJ51djbq&ll=37.935507097150435%2C-5.53337109375&z=](https://www.google.com/maps/d/u/0/edit?mid=1Brh7L_i3K5Xli33k1lepVY5XJ51djbq&ll=37.935507097150435%2C-5.53337109375&z=)

### **Approve the Reports of Membership Meetings**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order.

**Motion Passed (18-0):** Accepted the membership meeting reports and approved necessary action. Passed with a motion by Joe Henderson and a second by Angela Passafiume. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes,

Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

## **Finance and Business**

### **Report on Staffing Revisions**

The Commissioner reported on the approved positions and status.

### **TPG Sponsorship Review**

Staff and TPG Representatives provided a progress report.

### **Approve Dates and Sites for July, 2024 Board of Control Meeting**

Staff reviewed the options for July 2024 Board of Control meeting so properties can be contracted.

### **Interim Non-Audited Financial Reports**

Staff reviewed notes around current financial reports.

### **Approve Budget Amendments, Replacement Automobile and Discretionary Technology Adjustment**

Following approval of the draft budget in July, two situations have occurred that required amendments to the budget.

In late summer, immediately following the meeting, the Jeep Cherokee owned by the Association and assigned to Assistant Commissioner Bridenbaugh was damaged in a hail storm. Following multiple estimates, the vehicle was declared a total loss.

To fulfill the contracted obligation of providing Mrs. Bridenbaugh transportation, an immediate replacement was needed with rental of a car in the short term being the least desired financial option. After review, the Commissioner worked with Corporate Partner Tanner Chrysler Jeep on a replacement. Such was purchased and delivered, utilizing state contract pricing limitations.

This amendment permitted the purchase of the vehicle with a budget amendment of \$20,000 to prevent liquidation of that line item for 2023-24 if other assets were needed.

Secondly, the KHSAA has for more than ten years, automated the software related to the membership and its education program requirement around Title IX. In an effort to re-write the code and plan for the eventual retirement of the developer, a budget amendment was needed.

This amendment appropriated \$35,000 in each of the next two years to completely re-write this reporting system. This would be funded by the Board designated Title IX reserve of \$77,000 (account code 36100), which is the unexpended Title IX budget for the last several years. This has no impact on operations.

## **Approve Finance and Business Reports**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order.

**Motion Passed (18-0):** Accepted the finance and business reports and approved necessary action. Passed with a motion by Randy McCallon and a second by Damon Kelley. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

## **Championship and Competition Rules Information**

### **Fall Sports Reminders - First-Round Pairings**

This information, after review with the Board at past meetings and finalization this past summer, was shared with the membership at the regional meetings. Many senior administrators have expressed their approval that travel concerns from the prior first round state pairings were addressed.

While staff continues to work with a variety of options for "neutral site" locations. Superintendent groups and many others are very supportive of the first-round state. Especially in the fall sports of golf, soccer and volleyball, with travel cost as a big concern and prefer not to have to deal with lodging and supervision in those early rounds.

The pairings (which will take six years for a full rotation to allow each region to host and travel the same number of times and play all regions in their four-team section the same number of times), were shared with the membership (patterned after the former baseball semi-state/sectional format and soccer sub-state format).

The soccer pairings and volleyball pairings are the same for this period as follows:

Soccer pairings -

<https://docs.google.com/spreadsheets/d/e/2PACX1vSCMSZhcwJUc4KKj9WYPlxrpjgHdswDwQ2npuwEvU9nrMDbN7JTInOGT5iKvKOxEMbaBblmXdbith/pubhtml?gid=9501377&single=true>

Volleyball Pairings -

<https://docs.google.com/spreadsheets/d/e/2PACX1vSCMSZhcwJUc4KKj9WYPlxrpjgHdswDwQ2npuwEvU9nrMDbN7JTInOGT5iKvKOxEMbaBblmXdbith/pubhtml?gid=149537176&single=true>

### **Opportunities for First Round State Enhancement-Status Report**

Event leads spent several months on enhancements to the First Round State events, starting with Golf, to more closely align with the State Finals events.

That list is at:

[https://docs.google.com/spreadsheets/d/e/2PACX1vTVK4DE9c7H4sQn6e7yJVPt6TmWBQW5h2vy4wFH2QyMMssliyh63CHmY0imb\\_VuxhP6lNOjzawoA/pubhtml?gid=0&single=true](https://docs.google.com/spreadsheets/d/e/2PACX1vTVK4DE9c7H4sQn6e7yJVPt6TmWBQW5h2vy4wFH2QyMMssliyh63CHmY0imb_VuxhP6lNOjzawoA/pubhtml?gid=0&single=true)

While sponsorship has not been garnered yet, this will lead to many of these items being implemented at Association expense. The sponsorship remains for sale through TPG.

### **Update on RPI Per Board Discussion**

At the Board's request, an in-depth review of the out-of-state results of Kentucky teams was done during the last year by the staff and shared with the Board.

The intent of the review was to study appropriate alternatives to the .50000 out of state factor assigned to teams in the RPI calculation. Following review, it was determined that Kentucky's teams prevail in contests against of out-of-state teams approximately 53 percent of the time. And in these days when RPI is used for tiebreakers, and of course, bracketing in football, it doesn't reward a team to play inferior out-of-state competition. As such, the Board concurred with some correlation between our team's scheduling a team and the success of that team.

All out-of-state teams will be assigned an estimated RPI non-member school factor of .53 WP for all calculations (except for football which will remain at .51060). If a standardized calculation was not assigned, schools would be chasing tens of thousands of results of opponents of out-of-state teams over the course of a season, and there is no way to ensure the accuracy of that data in a timely manner.

The .53 non-member factor was selected as a representative average value of member schools' winning percentages with respect to non-member opponents across all sports using past results since the initial usage of RPI by the KHSAA. This is compared to .50, which was used during the initial years of the RPI calculation.

This same value of .53 is also assigned to any in-state approved home school team as they are non-member schools without score reporting requirements.

The .53 value across sports will be evaluated following the next two seasons.

Data for the study as a reminder, can be found at:

<https://docs.google.com/spreadsheets/d/1SQAAAdNdYRAbk5IHrL7hnrFg9f6r1iymxRVv56qtw/edit?usp=sharing>

### **Approve the Championship and Competition Reminders Reports**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order.

**Motion Passed (18-0):** Accepted the championship and competition reports and approved necessary action. Passed with a motion by Gavin Washington and a second by Brian Courtney. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

### **General Reports**

#### **HOF Screening Committee**

Review of the Screening Committee Parameters were reviewed with the screening meeting to be conducted in November.

### **Around the State and Nation**

The Commissioner provided multiple articles with information about what is going on around the country and in Kentucky.

### **Approve the General Reports**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order.

**Motion Passed (18-0):** Accepted the general reports and approved necessary action. Passed with a motion by Greg Howard and a second by Mandi Hudson. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

### **Items for Review for Action at a Later Meeting**

#### **Spring Sports Season Timing-Addition of Lacrosse and Boys' Volleyball for 2024-25**

Staff led a conceptual discussion regarding the implementation of Lacrosse (Boys/Coed and Girls) and Boys/Coed Volleyball in preparation for more in-depth discussion in November. No action was taken.

#### **Accept the Items for Review at Future Meeting**

Following presentation, a summary motion to approve the reports and authorize necessary action is in order.

**Motion Passed (18-0):** Accepted the items for review reports and approved necessary action. Passed with a motion by Angela Passafiume and a second by Greg Howard. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

### **Items for Discussion and Possible Action**

#### **Status and Timetable, Indoor Track and Field**

For the last year plus, the Commissioner and Assistant Commissioner Bridenbaugh have been working through details of implementing the first State Indoor Track Meet. The standard date for this meet will be the Saturday of the basketball district tournament week to help athletic administrators plan and minimize conflicts. While this date is subject to change due to venue availability, this standard date is desired by the membership.

Paramount in the conclusions of this preparation is the fact that there are not enough facilities distributed throughout the state to support the usual number of regionals. As such, at-large qualifying standards are the only solution to state qualifying. The association has been gathering information from various states, and will have that information for formal adoption at the November meeting, along with qualifying requirements. Key among this review is aligning the event qualifying to the events that the venue (Norton Health Center in

Louisville) can manage with existing equipment. Throughout the country, the lineup of events is not standard, and in general, just like in our case, are tailored to their venues.

It is clear that this event is on track to be a huge success in its first year. Clearly, the standards for year one need to lean toward fewer rather than more qualifiers, to ensure that overcrowding doesn't ruin the event from the start. We will work closely with experienced meet managers to ensure that the experience for the students is optimal, and we will be ready to pivot as needed.

**Motion Passed (18-0):** Accepted the indoor track and field report and approved necessary action. Passed with a motion by Larry Coldiron and a second by Joe Henderson. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

#### **Adjust Swimming and Diving Starting Date to 11/6 Due to Facility Issues**

With the calendar adjustment necessary for the additional round, plus the timing of the Christmas and New Year holidays, adjusting the start of the season by one week (earlier) appears to be prudent. This would be in line with the allowances in Bylaw 23 for the board to adjust the season due to facility issues.

**Motion Passed (18-0):** Accepted the swimming calendar and state meet reports and approved necessary action to start the swimming and diving season earlier. Allowance within Bylaw 23 on the Monday of corresponding week 19 (November 6). Passed with a motion by Randy McCallon and a second by Marty Mills. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

#### **First Round State Swimming Implementation Plan**

Staff continues to work toward the implementation of the State Swimming First Round. While the Commissioner continues to work with alignment and balance issues, Assistant Commissioner Bridenbaugh has worked to secure three possible sites for State Swimming First Round. Going forward for 2023-24, the best path is to have:

The Regions are scheduled for the weekend of February 9-10 weekend (with freedom to hold on earlier dates as facilities are always a challenge);

The State First Round is scheduled for February 16-17 (with freedom to hold on earlier dates as facilities are always a challenge); an

The State Meet will February 23-24 due to the available dates for the University of Kentucky pool.

There are always other options, but all would appear to shorten the regular season, an especially undesirable option in a year when the New Year's and Christmas holidays rest on weekends.



As has been shared with the schools, this calendar needs to remain flexible for the future as the state meet available site and dates are not determined until February each year of the year prior when the SEC sets dates for its championships. If Kentucky is to continue to host the meet, it is essential that it be held during the time the University swimmers will be on the road at the conference meet.

The proposed pairings for the three first round state meet for this year would be to combine regions 1-3, 4-6 and 7-9 as groupings. Staff would like to bring back a rotation plan for those pairings that would maintain geographic controls but rotate pairings within the first-round sites (much like the 6A football rotations).

In addition, this action would allow at least 40 individuals to continue to advance from the regions (likely more), but at the same time bring back to your suggestions to control deck space by the way in which relays are managed. Those decisions are not essential now, but will need to be finalized by November.

**Motion Passed (18-0):** Accepted the swimming first round reports and approved necessary action. Passed with a motion by Gavin Washington and a second by Michael Phillips. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

#### **Review of Wrestling Survey to be Distributed**

This reminder to the Board, as shared at each and every regional meeting, a one-vote per school survey is to be distributed following this meeting regarding Girls' Wrestling Weight Classes.

The previous survey results on the number of classes had 35 in favor of one option (12 classes) and 33 in favor of another (14 classes). Hopefully the passage of time and a couple of additional seasons of competition will yield more definitive answers from our member school Bylaw 1 Designated Representatives as they address those issues.

The most important thing is to encourage each school to participate through its Principal or Athletic Director in gathering answers.

The survey will have two simple questions. First, how many weight classes for girls v. girls competition (12 or 14). Secondly, based on that number, do the schools prefer to utilize the boys' weight classes instead of the girls' weight classes.

The second question is the most pivotal. Without passage of this, it is likely that female participants who desire to BOTH continue wrestling Coed and wrestle girls vs. girls, will have multiple weight management plans. This could lead not only to unhealthy results in a sport that emphasizes wrestling at a natural body weight, but could in fact lead to less participation.

Staff also remains concerned about a provision in 2022 SB3 which states, "Nothing in this section shall be construed to restrict the eligibility of any student to participate in an athletic activity or sport designated as "men's" or "coed." We will want to be careful that in making these decisions, we don't violate this provision.

**Motion Passed (18-0):** Accepted the wrestling survey report and ask for a completed report of survey results. Following the report submission directing any necessary implementation steps. Passed with a motion by Claudette Herald and a second by Russell Thompson. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

**Review Possible Member School Referendum or Multiple Referendum- Bylaw 9**

**Motion Passed:** Accepted the membership referendum report and directed a referendum to be distributed removing Section 1(a) from the Bylaw, and determine Board of Control next steps following that balloting. Passed with a motion by Angela Passafiume and a second by Matt Wilhoite. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Abstain, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

**For the Good of the Order**

**Motion Passed (18-0):** Passed with a motion by Randy McCallon and a second by Mandi Hudson. Darrell Billings Yes, Brandy Carver Yes, Larry Coldiron Yes, Brian Courtney Yes, Jim Demler Yes, Joe Henderson Yes, Claudette Herald Yes, Greg Howard Yes, Mandi Hudson Yes, Damon Kelley Yes, Randy McCallon Yes, Marty Mills Yes, Angela Passafiume Yes, Michael Phillips Yes, Russell Thompson Yes, Gavin Washington Yes, Matt Wilhoite Yes and David Zuberer Yes.

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Darrell Billings, President

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Date

\_\_\_\_\_  
Julian Tackett, Commissioner

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Date